MISSOURI OVERDOSE RESPONSE:

COMMUNITY ENGAGEMENT RECOMMENDATIONS

AUGUST 2024





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INTRODUCTION

In 2022, a statewide strategic plan was developed to address the overdose crisis across Missouri. Approximately 100 individuals from various sectors—including federal, state, and local governments; treatment, support, and prevention agencies; coalitions; the Missouri National Guard; education associations; and people with lived experience—collaborated to create a plan centered on the following question:

"What strategic measures can be undertaken over the next five years to foster cohesion and cultivate enduring collaborative alliances across systems, encompassing local, state, and federal entities? How can available resources and data be effectively leveraged to enhance equitable access to prevention, treatment, and recovery support services statewide, thereby advancing the collective mission of saving lives throughout Missouri?"

From this strategic planning session, the following strategy areas emerged:

- Reforming Dynamic Response
- Empowering for Change
- Prioritizing People
- Creating Accountability

In 2024, a group of about 30 individuals reconvened to commemorate achievements, reflect on progress and barriers, and chart a course for the next 12 months.

In August 2024, the Missouri Department of Health and Senior Services, in collaboration with the Department of Mental Health, launched a community engagement initiative as part of the strategic plan. The goal of this initiative is to gather insights and recommendations from professionals and individuals with lived experience, offering valuable feedback for the state to consider in its ongoing efforts to combat the overdose crisis in Missouri.



Community Engagement Initiative

This initiative involved conducting focus groups across three key locations in Missouri–St. Louis, Poplar Bluff, and Kansas City–and developing a statewide survey to gather input from stakeholders. The purpose was to collectively understand the current realities of the overdose crisis, using a past-present-future approach to data collection.

A total of 128 stakeholders participated in the focus groups, including representatives from state organizations, local government entities, service providers, religious organizations, probation and treatment providers, individuals with lived experience, and parents affected by the opioid epidemic. Additionally, 47 survey responses were collected.

The aims of this effort included:

- Gain insights from the community regarding effective and ineffective measures in addressing the opioid crisis.
- Generate actionable recommendations for the Missouri Department of Health and Senior Services and Department of Mental Health to consider in tackling the opioid crisis.
- Foster trust and confidence with the community.
- Ensure the community feels that their voices are being heard.

The state will use the feedback and recommendations to determine which align most effectively with the strategic plan and identify any additional efforts to incorporate or eliminate from the current strategies.

To facilitate this process, the state contracted EmpoweringYOU, an independent organization, to administer and collect survey results, facilitate the focus groups, and compile a report that includes themes generated across all locations and survey responses. This report reflects the feedback and recommendations collected from the community engagement initiative.



FOCUS GROUP OUTREACH AND QUESTIONS¹

Monday July 29 th , 2024	Tuesday July 30 th , 2024	Thursday August 1 st , 2024
Jubilee Community Church St. Louis, MO	SEMO Behavioral Health Poplar Bluff, MO	Bluford Public Library Kansas City, MO
2:00-4:00 pm CT	2:00-4:00 pm CT	2:00-4:00 pm CT

Focus group participants worked together to answer a series of questions (see below) about the overdose crisis in their community.

Past

- Where have you seen improvements in addressing overdose in your community?
- What gets in the way of overdose prevention in your community?

Present

- What current programs are working well that we should continue or expand?
- Where are the gaps in our current approach?

Future

- What barriers are there for people to get help to prevent overdose?
- What opportunities exist that we can take advantage of to improve overdose prevention?

Recommendations

• What recommendations or goals should the state consider in addressing overdose prevention?





 $^{^{\}rm 1}\,{\rm See}$ the Appendix for details on how focus group data was collected and analyzed.

SURVEY OUTREACH AND QUESTIONS²

Survey participants provided responses to open-ended questions regarding the overdose crisis in their communities. They were also asked to specify their community of residence and to provide any additional comments.

Past

 What gets in the way of overdose prevention in your community?

Present

 What efforts have you seen to prevent overdose in your community?

Future

• Where do you think the state could do better to address drug overdose in Missouri?

Recommendations

• What recommendations or goals should the state consider in addressing overdose prevention?

Additional Questions

- What additional comments would you like to share?
- What community do you live in?





² See the Appendix for details on how survey data was collected and analyzed, and for respondents' additional comments.

UNDERSTANDING THE PAST

The following themes were derived from questions exploring experiences in addressing the overdose crisis. Both survey respondents and focus group participants identified barriers to overdose prevention, with focus group participants also highlighting areas of community improvement.

What gets in the way of overdose prevention in your community?

Themes	Kansas City	Poplar Bluff	St. Louis	Survey
Absence of Community Support and Apathy	X	X	Χ	Χ
Fragmented Collaborations	X	X	Х	Χ
Narrow Mindsets and Beliefs	X	X	Χ	Χ
Barriers to Access (Services)	X		Х	Χ
Absence of Resources and Alternative Options	X	X	Χ	
Absence of Knowledge and Education	X		Χ	Χ
Misaligned Priorities	X		Χ	Χ
Easy Access to Substance	X	Х		Χ
Criminalization	X		Χ	Χ
Fear of Repercussions		X		Χ
Bureaucracy and Politics		X	Х	
Friends and Family	X	X		
Helplessness and Isolation	X		Х	
Barriers to Funding	X			Χ
Access to Stable Housing	X		Χ	
Absence of Community Input	X			
Limited Access to Information	X			



Themes	Kansas City	Poplar Bluff	St. Louis	Survey
Absence of Personal Safety				X
Sporadic Follow Through				X
Overlooking the Dangers and Consequences of Drug Use				X
Absence of Personal Safety				X
Barriers to Data Collection and Reporting				X

Themes from all three focus groups and survey participants include:

- Absence of Community Support and Apathy
- Narrow Mindsets and Beliefs
- Fragmented Collaborations

Where have you seen improvements in addressing overdose prevention in your community?

Focus Group Themes	Kansas City	Poplar Bluff	St. Louis
Emergency Access Services	X	X	X
Increased Education and Awareness	X	X	X
Increased Outreach	Χ	X	X
Expanded Options and Access to Services and Resources	X	X	Х
Decriminalization, Policy and Legislation	Χ	X	Χ
Increased Evidence Based Programming	X		Χ
Coordination of Services	Χ		X
Stigma Reduction	X		Х
Implementation of Peer Specialists	Χ		
Access to Funding	X	X	
Increased Training Opportunities			X
Access to Data			X



UNDERSTANDING THE PRESENT

The following themes addressed questions related to current practices and efforts. Survey respondents identified efforts they were aware of to address the overdose crisis, and the focus groups identified programs that are currently working and gaps in the current approaches.

What efforts have you seen to prevent overdose in your community?

- Expanded Education and Training
- Increased Access
- Reducing Stigma
- Expanded Messaging
- Increased Resources

- Community Outreach
- Expanded Marketing
- Expanded Programming
- Increased Collaboration
- Increased Support and Treatment

What current programs are working well that we should continue or expand?

Focus Group Themes	Kansas City	Poplar Bluff	St. Louis
Quality Coordinated Services and Programming	X	X	X
Emergency Access Services	X	X	X
Increased Housing and Transportation Programs	X	X	X
Coordinated Care	X	X	X
Lived Experience Resources	X	X	X
Funding	X		X
Reduced Regulations and Advocacy	X		X
Access to Treatment		X	X
Employment Support and Opportunities		X	X
Awareness Campaigns	X		
Outreach Programs			X
Family Programming			Χ



Focus Group Themes	Kansas City	Poplar Bluff	St. Louis
Basic Needs Programs			X
Access to Resources	X		

Where Are the Gaps in Our Current Approach?

Focus Group Themes	Kansas City	Poplar Bluff	St. Louis
Increased Access to Resources and Services	X	X	Χ
Access to Funding	X	X	X
Quality Collaboration and Coordinated Services	X	X	X
Transportation and Housing Barriers		X	X
Continuing Education and Training	X		X
Addressing the Person Not One Problem	X	X	
Employee Resources		X	X
Inclusion of Communities	X		X
Access to Knowledge and Information	X		X
Outreach Services	X		X
Increase Programming	X		X
Leveraging Lived Experience Respectfully	X		X
Drug Use Identification	X		
Increasing Awareness		X	
Current Mindsets and Beliefs	X		
Regulations			Χ



UNDERSTANDING THE FUTURE

Future responses to the overdose crisis emphasized suggested improvements, barriers, and opportunities. Survey respondents pointed out areas for state improvement, while focus groups explored barriers to overdose prevention and identified potential opportunities.

Where do you think the state could do better to address drug overdose in Missouri?

- Increase Awareness and Outreach
- Expand Education and Training Opportunities
- Increase Access to Resources
- Expand Services
- Increase Messaging and Communication
- Increase Two Way Communication
- Increase Awareness of Addiction as a Disease
- Focus on Justice Reform

- Expand Funding Opportunities
- Improve Data Collection
- Expand Services for Youth
- Reduce Barriers to Access Treatment and Services
- Increase Collaboration Across Programming, Services, and Agencies

What barriers are there for people to get help to prevent overdose?

Focus Group Themes	Kansas City	Poplar Bluff	St. Louis
Access to Services and Resources	X	X	X
Inadequate Funding	X	X	X
Barriers to Treatment	X	X	X
Access to Transportation, Employment, Housing	X	X	X
Bureaucracy and Legal Consequence	X		X
Reduced Staffing	X		X
Reduced Value of Self, Environment, and Absence of Social Support Systems	X	X	
Absence of or Outdated Programs	X	X	
Access to Pro Social Activities		X	X



Focus Group Themes	Kansas City	Poplar Bluff	St. Louis
Youth Education	X		X
Absence of Knowledge and Education	X		X
Narrow Mindsets and Beliefs	X		Χ
Access to Timely Data	X		
Culture and Communication Barriers			X
Ability of Drug identification			X
Collective Trust			X

What opportunities exist that we can take advantage of to improve overdose prevention?

Focus Group Themes	Kansas City	Poplar Bluff	St. Louis
Leverage and Enhance Current Programs and Services	X	X	X
Expand Education and Training Opportunities	X	X	Χ
Increase Access	X	X	Χ
Increase Data Collection and Timely Access	X	X	X
Increase Collaboration Across Programming, Services, and Agencies	X		X
Enhance Communication and Reflection	X		X
Increase Outreach and Awareness	X		Χ
Enhance Treatment Opportunities	X	X	
Strategically Use Funding	X		
Outreach	X		
Access to Basic Needs Resources		X	
Culture/Mind Shift			Χ
Foster Unionization			Χ



RECOMMENDATIONS AND NEXT STEPS

Drawing on themes from surveys and focus group discussions, actionable recommendations have been formulated for the state to consider as it continues efforts to combat the overdose crisis. The recommended initiatives are detailed below.

Strategic Plan Actions Based on Recommendations

Establish Initiative to Enhance Prevention Services for Youth	Create a Plan to Address Safe Use and Disposal in Communities		
Initiative to Normalize and Promote Harm Reduction Programming	Establish System to Provide Narcan Training		
Campaign to Promote Compassion Towards People Facing Substance Dependence and Educate the Community	Create a Process to Collect and Distribute Local and Timely Data		
Create a Collaboration to Better Serve People with Addiction in the Justice System	Create Program to Promote Usage of Peer Advocates		
Create a Plan to Expand Outreach Services	Create Harm Reduction Certification Program		
Initiative to Address Policy Change	Establish Training Program for Supervisors and Hospitals Staff		
Create a Process to Manage and Oversee the Allocation and Use of Grants and Opioid Settlement Funds	Establish a Committee to Address Access to Housing and Transportation		
Build Partnerships and Collaborations to Streamline Care and Services	Campaign to Educate the Community about the Risks, Signs of Opioid Use and Overdose Prevention		
Create a process to elevate community voice	Develop a process to assess and fund community driven plans		
Create a process to evaluate and fund program and	Establish an Initiative to Increase Comprehensive and		
service expansion	Equitable Access to Services for all Populations		
Create an Initiative to Increase Access to Programs and	Form Task Group to Provide Recommendations to Remove		
Resources	Obstacles and Expand Access to Essential Treatments		
Create Initiative to Promote Holistic and Compassionate Approaches to Addressing Social and Psychological Challenges			



APPENDIX

Sample

Participation in surveys and focus groups was entirely voluntary, with no incentives offered. A total of three focus groups were organized, involving 128 participants: 70 from the St. Louis focus group, 41 from the Kansas City focus group, and 17 from the Poplar Bluff focus group. Additionally, 47 individuals completed the electronic surveys. The participants represented a diverse array of stakeholders, including state organizations, local government entities, service providers, religious organizations, probation and treatment providers, individuals with lived experience, and parents whose children have been affected by the opioid epidemic.

Method and Materials

Three locations across the state were selected to host focus groups: Kansas City, Poplar Bluff, and St. Louis. A survey was developed to identify, engage, and recruit individuals of all ages, as well as professionals in prevention and treatment, and those with lived experiences to provide feedback that will inform the State of Missouri's overdose strategic plan. Participants could contribute by attending an in-person community listening session (focus group) and/or by completing an online survey. Advertising for the surveys and focus group sessions was conducted through flyers, personal invitations, and word of mouth.

Focus Groups

All focus group sessions were open to all participants, except for the session held in Poplar Bluff, which was by invitation only. Each session took place from 2:00 PM to 4:00 PM Central Standard Time. The session in St. Louis was held on July 29, 2024, followed by the session in Poplar Bluff on July 30, 2024, and finally the session in Kansas City on August 1, 2024. During each session, participants collaborated to respond to a series of questions regarding the community's opioid response (refer to the Focus Group Outreach and Questions section above).

Surveys

A six-question online survey was conducted to gather insights regarding the measures implemented by the state of Missouri to address the issue of overdoses, as well as to explore additional actions that could be considered to effectively tackle this challenge statewide. Flyers featuring QR codes and links to the electronic survey were distributed throughout the community.

The survey included four questions focusing on the state's response to the overdose epidemic, each with three open-ended response options. Additionally, one open-ended question allowed for further comments from respondents. One question was dedicated to gathering demographic information, offering 13 predefined geographical location options to indicate the respondent's residence. A table detailing the geographic distribution of survey respondents is provided in the section below titled "Survey Data." Due to the limited number of respondents, the data was not segmented or compared by location.



The administration of the online survey was handled by the survey company Zoho. It is important to note that the survey was not designed to collect psychometric data and therefore did not utilize validated psychometric scales. All respondents were included in the analysis, regardless of the extent of their survey completion, while any blank responses were excluded from the final analysis.

Analysis

Thematic analysis was employed to evaluate the responses from the electronic survey and focus groups, focusing on the identification of words, themes, meanings, and the frequency of mentioned concepts. A member of the research team performed a thematic analysis of the responses by reviewing all inputs and extracting prevalent themes. This approach utilized frequency counts to derive emerging themes. For instance, when analyzing responses to the question, "What challenges prevent overdose prevention in your community?", the researcher documented the frequency of particular responses and categorized each based on its interpreted theme. Responses such as "lack of collaboration," "removal of service silos," and "lack of service coordination" were classified by the researcher under the theme "Fragmented Collaborations." The responses from focus group participants were organized by location and compared both within locations and against survey responses, when applicable, to identify overarching themes across all groups. The identified similarities are presented in the response tables and the shared themes sections.



Focus Group Data

Below are attendees' responses to focus group questions. The tables below are organized by location, and everything was vetted by the small groups and presented to the full group for further discussion.

Past- Kansas City

What gets in the way of overdose prevention in your		Where have you seen improvements in addressing overdose
community?		prevention in your community?
 Attitude improvement and access to MAT around MAT EMS carrying Narcan Narcan distributions Higher levels of awareness First responders Co-responders Decriminalization/Harm reduction EMS pilot - field suboxone injections More education, less stigma Increase in funding Community paramedic project Mobile access units (KCAR, RAU) EMS (BUP in the field) Try to make healthier drugs for them 988 OFR reviews Crisis response Reduce stigma Crisis centers Youth CIT CIT training CBHLs/YBHLs 	 Data is showing lower OD numbers Discussion have started regarding providing housing and services to the homeless with substance use and mental health needs Pediatric ER having access to Suboxone Not seeing substance use happening as much at a specific neighborhood Red ribbon wide at local schools - substance use prevention education "First call" education/resources Access to policy makers/politicians Legalization of test strips KC public libraries having resources Community coalitions Law enforcement carrying Narcan (could be better) DOTS project 	 Mental health challenges - existing untreated, no access for help Politics Lack of will Stigma Being surrounded by people or situations can make it harder Substance use is a family secret Financial problems The idea of "you got to do what you got to do" and you stay in the substance use Thinking about DARE or don't do drugs will stop you from using Biases Apathy Affordable housing Waitlist Unclear path to recovery Remove service silos Lack of education Social and political drivers of health Lack of harm reduction approach Religious silos in treatment/bias Accessibility to treatment Lack of navigators More people to administer vivitrol Criminalization of tools Funding Staffing Respite beds Bureaucracy Lack of beds Unclear intake



Present - Kansas City

What current programs are working well that we should continue or expand?	Where are the gaps in our currer	nt approach?
 Combat sales tax First call Harm reduction initiatives Drug testing strips (fentanyl/xylazine) Coordination of care programs Crisis center Living and lived experience "KC Harm Reduction Coalition Model" Public awareness campaigns Peer support programs 988 hotline Safe syringe programs EPICC BHCs Respite progrmas Confluence Co-responder programs More open access Access to MAT in jail THC taxes SOR State nlx distribution including IM nlx NP waier regulation relaxed Expand access of fentanol testing stips YBHL youth behav. Health liasiion Some/many of these programs work bu tchallege yourself to imporve quality, access, reach to funding to truly make these better for all communities, including underserved and underfunded populations EPICC Sober living housing 	 I don't know your approach Is Spanish facing community included You don't have a 24 hour resource center Need more mental health care facilities Language barriers + ID KC parks-n-rec For data - funding for technology & trained IT staff Working in silo, need more collaboration across mulitple sectors not just health Uplifitng the expertise of people with lived experience and paying them for it More housing first programs More just/affordable transition or post transition housing Meeting people where they are at - in streets, outside etc. Access ot resources - waitlists More support for familites, adolescence/youth plus more options (i.e. outpatient) and mental health services Lack of continuing education for law enforcement Focus on quality of life as an outcome vs. just abstinance (funding) Treatment of symptons rather than underlying conditions (trauma) 	 Risk education for youth. Re-entry into workfoces - stigima More community centers Safe use sites More medical detoxes - funding More resource assistance for people in recovery - jobs, cars, housing, navigating criminal records Being too "progressive" is a problem Safe Haven shelters PH/PS collaboaraton Legal/more SSPs Mass spectrometer and comprehensie drug checking Education of civil protections Onsite Tox testing Support for injection alternatives - pipes etc. Lack of polysubstance knowledge Safe supply Safe injection site/OPC



Future - Kansas City

What barriers are there for people to get help to prevent overdose?	What opportunities exist that we can take advantage of to improve
	overdose prevention?
Education about safe use practices	Mental health fist aid
Education for parents	Education for hospital staff
Racial/socioeconomic barriers	Harm reduction national line (create a local one, too)
Individual insight/ poor mental health	Provide education (dignity centered) to elected officals, local and state
Programs for IDD/DID individuals	- help them move from judgement to understanding
More school involvement/prevention	Early intervention prevention education in schools - more training
Leadership programs for SUDs	Harm reduction specialist training
Policies and procedures	Advertise testing strips and where to get them
Stigma	Opioid response money
Funding	MAT in jails
Hopelessness	Harness awareness
Nonlegal status of SSPs	Safe houses
Supervised injection sites	More narcan/tests strips
Education	MAT in DOC throughout stay
Transportation	Collaboration between organizations with seamless care coordinator
Education with schools (gate keepers)	More funding for treatment and prevention
Housing first program	Increase assertive outreach and recovery
Mental health services	School programs
Detox services, especially for minors	Vending machines
Lack of understanding of harm (ex. Friend gave to me, ordered off	OD map (od tracking)
internet)	ORN training
Harm reduction call lines - more people to staff, more publicized	Training
Grassroots vs grass tops	Recovery high schooles
Wait-time/waitlist	Overdose fatality reviews (OFR)
• Access	Don't reinvent the wheel, catch up with the rest of the worrld
Criminalization	Diversion programs
Minor/age	Prerelease programs
Access to resources	Reentry navigation
Knowledge of resources	• 1115 waiver
Lack of timely OD map	Medicaid
Language (Spanish)	
24-hour live resources	
Need more MAT available	
No family/friend support	



Recommendations - Kansas City

What recommendations or goals should the state consider in addressing overdose prevention?		
Acknowledge the humanity of the users. They vote too	Legalize SSPS	
Stewardship of opioid settlement funds	Continuing to promote and support intramuscular naloxone	
More harm reduction education	Funding for prevention services	
Funding for housing with support mental health - substance use	CPS training offered in Spanish	
services	KC Parks and Rec - give us sharps containers in the park- Safety	
Full representation of all stakeholders - family, survivors, tx, users	Up to date O.P. data	
Increase street outreach programming with existing resources to	Multilingual options/resources	
meet the needs of the unhouses/nomadic population	Bridging the gaps in cares and linkage	
Harm reduction approach for youth	Abstinence based programs embrace and normalize harm reduction	
Provide better access to risk reduction supplies (naloxone boxes,	practices	
vending machines)	Support the existing programs doing the work	
Substance use diversion court (recovery focused)	Community events to get different groups together	
Decriminalize paraphernalia	Real prevention in high schools to allow Narcan training	
Mandate Narcan in schools (BOE advocacy)	Having each community have input and decide how to spend OSF	
Active outreach to build trust	MAT in jails	
Localized data	Public chutes for needles	
Provide audio devices/increase access for diverse ability	Narcan training	
Expand women housing beyond faith based		

Past - Poplar Bluff

What gets in the way of overdose prevention in your	Where have you seen improvements in addressing overdose
community?	prevention in your community?
Funding/Rural area	Narcan machine at health center
Lack of mobile crisis/24-hour access	Education using Narcan more present
Harm reduction availability	No people owe helping others who are overdosing
Housing crisis/homeless shelters	Good Samaritan law
If I call for help for someone who is overdosing and suffer or have	Store access of drug tests
trouble for trying to help. People are afraid to help.	Support/ churches/FOA/RU ministries (support groups)
• Stigma - 100%	Some linkage to care from emergency department
Government	Christian homes/recovery homes (long treatment)
Lack of providers	Peer support continues to grow
Pride	Non-Christian sober living/treatment centers
Not on the same page	_
• Drugs (price to make them, easy access to them, constant temptation)	



Present - Poplar Bluff

What current programs are working well that we should continue	Where are the gaps in our current approach?
or expand?	
Community treatment centers (need 24-hour access)	Funding
Good collaboration	Not open at the right times (should be 24 hours)
24-hour crisis centers	Places not adequately staffed
Wrap around services	Not having access
SEMO BJ ICTS program	Transportation
Peer support specialists	Focus on productivity rather than treatment
MAT clinic	Need more awareness events
Employment programs	Lack of Fentanyl test strips
Housing assistance	Need funding
Substance abuse counseling	More organization collaborations
Peer groups	Employee resources

Future - Poplar Bluff



Recommendations - Poplar Bluff

What recommendations or goals should the state consider in addressing overdose prevention? • Job programs for reentry from prison • Access to funds (drug court etc.) when you don't qualify for a • Bring employees into prison, line up jobs before release probation program (cab fare, bikes) • Narcan Keychain Methadone/ suboxone education • Follow through on promises made to those on the streets • Build collaboration with gambling establishments to put funds back • Housing and programs for men into the community Access to Narcan 24 hours in community space (gas stations) • Refurbish old buildings (school, hospital) into shelters • More education and awareness events, especially early education • Increase funding for housing, more shelters (long-term) Not so quick to throw and addict in prison • Regulate gambling Access/regulation to energy supplements • Funding for things like housing, food, showers, and programs to provide basic needs • More funding for faith-based programs • More access to basic needs (food, housing etc.) • Treatment programs for whole family Insurance acceptability for treatment • Funding for free shelters/transportation • More recovery community centers • Transitional housing

• Insurance coverage

• Increase access to services, crisis services, peer support 24 hours

• Cab vouchers or access to no-credit loans (transportation)

Education

Past - St. Louis

• Mental health services

lived experience

• Youth programs

• Community engagement sessions with organizations and people with

What gets in the way of overdose prevention in your	Where have you seen improvements in addressing overdose
community?	prevention in your community?
988 available to all	Easy access
Increased awareness	Ignorance of the need
More peers/HR people in the movement	Stigma
More CHWs in housing	Lack of education
More trauma-informed care & responsive	Community lack of understanding
Jubilee ministries outreach	Giving a voice to the people in the community
Linking to 1,2,3, and other services	Lack of resources/alternatives to substance use
Being seen/accessible	Compassion fatigue and provider apathy (including emergency
More accessibility to healthcare and Narcan	response)
More access to recovery housing/respite centers	Only focusing on the immediate emergency
Increase in MAT	Rapidly changing supply
EMS distributing Narcan and education	Generational use (Trauma)
Increased education and awareness (ex. Good Samaritan, CPR)	Not enough community feedback
Increased outreach - more participation in community	Not enough wound care specialist
Social workers responding to calls with law enforcement	Criminalization of drug use
Greater voice from peer specialists (growing the community)	Chaos management instead of creating order
Decrease stigma	Funding (unrestricted)

What gets in the way of overdose prevention in your	Where have you seen improvements in addressing overdose
community?	prevention in your community?
Expanding variety of treatment options (faith-based)	Transparency
Peer specialists play a more pivotal role (baring felons is not a	Lack of stable housing
good practice)	Fiscal management for small organizations
Funding - grass roots efforts	Grant reporting requirements
Faith-based training	Lack of collaboration
	Legislative apathy
	Al talk, no action
	Feeling isolated - only in my community
	Knowing what is going well
	Not enough HR centers
	Lacking holistic care
	Funding structure (barriers on how funding can be used)
	Lack of funding for data collection
	Low barrier trauma treatment
	Racial issues (community lack of support)
	Lack of male services (peers)

Present - St. Louis

What current programs are working well that we should continue	Where are the gaps in our current approach?
or expand?	
The harm reduction program	Housing
Narcan distribution	Transportation
Peer support specialist (24/7 EPICC)	Lack of access and knowledge of resources
Collaborative outreach	Certified Peer specialist in shelters
Peer respite housing/recovery housing	Increased pay for peer specialists
Mobile outreach	Male targeted help
Community outreach	Community health worker being covered through DMH
Holistic healing	More dedicated CBHL positions for SUD not tethered to
Faith based programs	Administrative Agent structure
Permanent supportive housing	Trauma informed
Job training/Job connections	First responders
Recovery friendly workplace	Increasing coalition efforts
Quality shelters	Lack of information HUBS
• Jubilee	Overreliance on police/policing
 Prevention programs (school to community based for youth) 	Human navigators
NA/AA/CR/Al-Anon	Detox services
Family support training	Education
Father support groups	Lack of cultural appropriate services
Hygiene, shower, laundry, services	Availability of medications access



What current programs are working well that we should continue	Where are the gaps in our current approach?
or expand?	
 expand? Entitlement specialists Women and children housing Continue to expand CPS opportunities Credentialing exceptions streamlined Sex work advocacy Low/no barrier housing expanded Allowing groups in this community to do the work with technical assistance Contingency management Never Use Alone hotline Grassroots 	 Basic needs wound care Funding Re-entry from DOC or Jail Policy advocacy Lower red tape barriers Streamlining
 Transportation programs - public transportation Employment support Mobile treatment Respite 	

Future - St. Louis

What barriers are there for people to get help to prevent overdose?	What opportunities exist that we can take advantage of to improve
	overdose prevention?
More access sites	Need to know opportunities
Recovery community centers	Drug user unions
Mobile outreach	LEIN (CPIW and CPS programs in construction and labor unions)
Not enough treatment homes	More access to dispencing Narcan-opioid in spaces where
Not enough CIT officers/fear of law enforcement	the people are
Shame of judgement - pride	Broad sharing of resouses (funders and lived experience
VA - must be involved to get Narcan. No standing order	communicating)
Well intentioned, uneducated people	Acceptance of what harm reduction means to this community
Sustainable funding	Policy levels and practial level are wedlocked
Where to find help-education	What does local vs state/ federal governance impact the work
Cultural awareness	Practitioner to inform the policy
Misinformation	Recovery housing and services
Low barrier	Youth, schools
Transportation	Crisis access points
Money	GROW - grassroots efforts
Insurance	Collaboration, network, agencies - comprehensive multi-seervices,
Staffing issues - turnover	warm hand off
Changing drug supply	More support for risk-reduction strategies
Training for everyone	More 24 hour services/weekends
Meeting people where they are	Increased 24/7 free, accessible naloxone



What barriers are there for people to get help to prevent overdose?	What opportunities exist that we can take advantage of to improve overdose prevention?			
Safe usage sites, increase street out-reach	Whole family services - men and women			
Starting with youth and family education	Improve peer services			
Trust	More male peer support			
Addressing structural racism	More access to support groups			
Evolution/adaptation programs (services, is it evidence based, stigma				
around practice)				
Language barriers (too jargony)				
Need more CBHLs				
Need more Naloxone at FTS				
Legal landscape				
Stigma and bias				
Response times too high				
• Language barriers - need interpreters/people who speak languages				

Recommendations - St. Louis

What recommendations or goals should the state consider in addressing overdose prevention?						
Center the voices of users	More money for grass roots organizations					
Tearing down segmentation	Increase access to better, healthier, food pantries					
Decriminalization	Fund more men's beds					
Increase peer navigators	More resources for mental health directed at urban communities					
Safe consumption sites legalized and funded	Everyone says talk is cheap!!! Report back to your office, get the					
Funding where necessary	money necessary to tackle this most urgent issue before your family					
Not criminalizing OD victims	ends up dead					
Smaller grants \$10-50K to fund capacity building with grass roots	Decriminalize drug use and poverty					
organizations	Legalize syringe service programs and other evidence bases services					
Bring services to communities	Remove legal barriers to receiving assistance to people with drug					
More treatment centers	convictions (SNAP)					
 Increased pay for peers to they're not struggling, living paycheck to 	Getting services/link to services to community event/organizations					
paycheck	(i.e. church - example: grill to glory)					
Help Jubilee with the funds to get Eliot school open to get beds and	More state and federal funding for the essentials of individuals					
make them available for the men and women that need them and	(housing, recovery housing, food, employment)					
housing as well.	Lessen the barriers and streamline funding for organizations					
Funding drug user's unions without restrictions (people who use	Higher pay to entice CPS's in leadership positions to grow the					
drugs)	amount to peers to match population served					
Lower enrollment barriers	Increased income-based housing					
Remove politics from funding	Supportive housing					
Lower barriers for smaller agencies that are more boots on the ground	Long-term funding					
(funding applications, data collections, HER)	Fund navigators to help access/awareness					
Funding for some substance use issues but not all	Collaborative collecting impact to secure funding change policy					



- Supporting people re-entering from justice system (second chances)
- Consider tiered funding levels that allow high performing programs to receive unrestricted operating funds. Organizations need more flexibility to address barriers to care and root causes
- Independent groups or organizations of CPS/CHW's that are in the community outreaching and engaging individual and connecting them to services & community organizations like Jubilee involved. (People who are already in the community doing the work)
- More community support over therapy
- Stop taking kids from parents seeking help (on Suboxone & Medicated Assisted Treatment (MAT))
- Advocacy work, need substance use disorder to not be criminalized
- Immediate access to treatment despite insurance status
- The state to start with actually caring and making overdose a priority
- Lots of people overlook the issue because it doesn't affect them
- Force school to allow services in

- Invest proactively instead of reactively
- That pets are taken better care of, than human lives. Think about it...
- More whole family involvement in recovery (support training)
- Get everyone on the same page. The public, police etc. that drugs are not the "monster" but rather it is an issue that needs all hands to help understand
- Remove the barriers for individuals to be peer support specialists
- Less fear mongering language
- Harm reduction isn't the only option
- More realistic youth programming and harm reduction: Just say KNOW evidence based youth curriculum
- Be timelier with allocating resources/funding
- Fund all services that can display competence in improving quality of life in every community (all hands-on deck)
- More accessible income-based housing, transportation, affordable healthcare act

Survey Data

The following outlines the responses collected from survey participants. The first table presents the participants' regions of residency. To ensure the privacy of respondents, all survey responses have been aggregated across locations due to the small sample sizes.

Most survey participants were located in the St. Louis Metropolitan Statistical Area (MSA), followed by those in the Kansas City MSA. The distribution of participants by region of residency is illustrated in the table below.

Survey Respondents' Region of Residency

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Region	N	%
Bootheel - Butler, Carter, Dunklin, Mississippi, New Madrid, Pemiscot, Ripley, Scott, Stoddard, Wayne	1	2.0%
Central - Audrain, Boone, Callaway, Cole, Cooper, Gasconade, Howard, Moniteau, Montgomery, Osage, Randolph		
Kansas City MSA - Cass, Clay, Clinton, Jackson, Lafayette, Platte, Ray	12	24.5%
Lake Ozark Rolla - Camden, Crawford, Dent, Laclede, Maries, Miller, Morgan, Phelps, Pulaski	1	2.0%
Lower East Central - Cape - Bollinger, Cape Girardeau, Iron, Madison, Perry, Reynolds, Ste. Genevieve, St. Francois, Washington	5	10.2%
South Central - Douglas, Howell, Oregon, Ozark, Shannon, Texas, Wright	1	2.0%
Springfield - Branson - Christian, Dallas, Greene, Polk, Stone, Taney, Webster	5	10.2%
St. Louis MSA - Franklin, Jefferson, Lincoln, St. Charles, St. Louis, Warren, St. Louis city	16	32.7%
West Central - Bates, Benton, Henry, Hickory, Johnson, Pettis, St. Clair, Saline	1	2.0%
Unknown	3	6.1%
TOTAL	49	100.0%



Additional Comments

What additional comments would you like to share?

- Again... provide legal protection for Syringe Service Programs.
- People are going to use drugs no matter what we do, so we might as well make it safe for them to do it. If things are legal and regulated, we can help to ensure a safe drug supply.
- Very simply put, other Countries have a better hold on drug overdose and usage because of the policies they have on the books.
- I can't stress enough how connected mental health and addiction are related. Fix social services Medicaid program. It is broken and people don't have access to benefits because they have no local offices and cannot get through on the phone. There is a huge disconnect between the upper management in the state and the actual workers assigned to help the clients. Try calling yourself, like a regular person would need to do to get coverage. (...) It will blow your mind how much you are unable to access services, accomplish anything or get help with the system the government is providing to people. It is maddening and people just give up.
- Increase funding for diversion efforts. More treatment courts. Increase the number of behavioral health workers in jails and courts. Increased utilization of peers and inclusion of those with lived / living experience in everything! Increased funding for CIT.
- I wish we had some educated people in this area to help medical professionals understand SUD. These individuals are being guided by something out of their control while medical professionals are being so callus and acting like they take drugs/overdose because they are bored. It's a disease!!! As a medical professional it's very difficult that I too, didn't understand this until I was educated by some of the peer coaches that work with EPICC. I learned, from working in the ED of a local hospital, that it's the patient's fault, they just don't care about themselves, they don't care about their kids or that it's their fault in some way. This is a horrible misconception, and I wish there was a way to re-educate as we learn more about this subject. Someone decided to make pain a vital sign, this caused the pain epidemic and now here we are with not enough help to cover the issues we, as a country, have made. I pray every day that my children don't go to a party, try a pill or smoke some pot that is laced with fentanyl. All lives are important.
- Power4STL's holistic communal approach to reducing the risk for overdose, holistic harm reduction, has now been codified into a body of offerings through our new project, "T Academy. We would deeply welcome the opportunity to share what we have observed, learned, and now practice, to help other organizations and communities gain capacity for harm reduction.
- "There is still a lot of stigma connected to peers (CPS). The lack of understanding on what a CPS does is clear. DMH should require supervisors to be trained appropriately and how a CPS is utilized.
- Harm reduction has a place in programs. It has been vilified by the extremists on both sides of the topic. It can and should be used even in abstinence-based programs. Used properly it can make a difference.
- We have spent too much time using abstinence as the main outcome measurement. A focus shifted to the quality of life would produce better outcomes for those served as well as lower drug poisonings. We have learned better ways to meet people where they are, but we still refuse to fully embrace it.
- Free fentanyl testing kits + an ad campaign on their availability is probably the easiest option to reduce overdoses, as demonstrated in other states.
- It is only offered in St. Louis and KC
- Harm reduction needs to be a huge presence everywhere. We need to be helping these people not locking them up
- The largest factor in overdose I have seen is NOT knowing what you are using and how much. Drug test kits and safe USING sites would help prevent overdose. Legalize and regulate it!!!
- Thanks for your coordination and support. I am anxious to see programming reach the behavioral health agencies so it can reach the people of Missouri.
- We have to focus on prevention more.
- Appreciate the opportunity to share perspective, would like to see better representation from all stakeholders. I attended the KC meeting and most of the participants were from organizations providing mental health, rehab, SUD resources/services, harm reduction coalitions and/or governmental entities (e.g. both the KCMO Health Dept & the Jackson County HD were represented). There were very few individuals with "lived experience" (...). Additionally, Law enforcement was not represented, nor was the legal system (e.g. prosecutor's office) or faith-based organizations. Also, I had the strong impression most of the attendees were more either working in or living in urban areas of KCMO (Jackson County) while attendees from the other counties/metro area cities weren't in attendance based on the introductions done at the start of the meeting. (...) it will be important to get feedback/perspective from many different sources to get a complete picture of what is needed statewide to prevent overdose. (...) what is needed in the urban core, may not necessarily be effective in suburban or rural areas of the state.



Themed Recommendations and Prioritization

Themed Recommendations

Recommendations for both focus groups and survey participants are presented below. Please note that the focus group themes are not categorized by community.

What recommendations or goals should the state consider in addressing overdose prevention? Focus Groups Combined

- Enhance prevention services for youth
- Normalize and promote harm reduction programming
- Promote compassion towards people facing substance dependence
- Collaboration in the justice system to better serve people with addiction
- Expand outreach services
- Policy change
- Manage and oversee grants and opioid settlement funds
- Partnerships and collaborations to streamline care and services
- Elevate community voice
- Evaluate and fund program and service expansion
- Increase access to programs and resources
- To remove obstacles and expand access to essential treatments

- Increase comprehensive and equitable access to services for all populations
- Address safe use and disposal in communities
- Provide Narcan training
- Collect and distribute local data in a timely manner
- Promote usage of peer advocates
- Create harm reduction certification program
- Training for supervisors and hospitals staff
- Address access to housing and transportation
- Educate the community about opioid use and overdose prevention
- Assess and fund community driven plans
- Promote holistic and compassionate approaches to address social and psychological challenges
- Provide recommendations

Surveys

- Promote usage of peer advocates
- Create harm reduction certification
- Create additional recovery housing
- Decriminalizing drugs and drug paraphernalia
- Expand education
- Stop stigma campaign
- Increase education in schools

- Increase public awareness
- Showcase the impact of losing a loved one
- Increase awareness about impact on youth
- Build affordable housing
- Build collaborations prevention resource centers and community coalitions
- Do not support drug induced homicide legislation



- Be intentional about using opioid settlement money
- Create affordable housing
- Increase funding for peer support specialists
- Programs

- Increase funding for prevention education
- Expand clean needle

Prioritization

Focus groups participants were asked which of the identified recommendations would:

- Be well received by the community
- Have the greatest impact moving forward

The recommendations are presented below in their original wording, as they were not categorized into themes. Please note that prioritization information for the St. Louis focus group is not available due to time constraints.

Recommendation	Well Received		Most Impactful	
	Kansas City	Poplar Bluff	Kansas City	Poplar Bluff
Access to Narcan 24 hours in community space (gas stations)		Х		
Cab vouchers or access to no-credit loans (transportation)		Х		Х
Education		Х		
Funding for things like housing, food, showers, and treatment programs	X	Χ	X	Х
Narcan keychain		Х		
Not so quick to throw and addict in prison				Х
Refurbish old buildings (school, hospital) into shelters		Х		X
Treatment programs for whole family				X
Acknowledge the humanity of the users; they vote too	Х		Х	
Funding and focus on prevention services	X		Х	
Each community decides on how opioid funds (OSF) are allocated in their community	X		Х	



Thank you for your time and commitment to addressing the overdose crisis and saving lives across Missouri!

Facilitation services provided by



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